OFFICE OF THE COMMISSIONER OF CUSTOMS,
NEW CUSTOM HOUSE, NEW KANDLA-370 210 (GUJARAT)
Phone No: 02836-271468/469, Fax No.: 02836-271467.

B | Order-in-Original No. | KDL/HC/AC/95/2019-20
C | Passed by | SH. HEMESH CHHABRA. ASSISTANT COMMISSIONER, KANDLA
D | Date of order | 11/11/2019
E | Date of issue | 11/11/2019
F | SCN No. & Date | WAIVED SCN AND PERSONAL HEARING
G | Notice/Party | MRS. LUNAT MUMTAZ, AT POST BARDOLI, VAHODWAD DISTRICT, SURAT, GUJARAT

1. This Order - in - Original is granted to the concerned free of charge.

2. Any person aggrieved by this Order - in - Original may file an appeal under Section 128 A (1) (a) of Customs Act, 1962 read with Rule 3 of the Customs (Appeals) Rules, 1962 in quadruplicate in Form C.A. - 3 to:

"THE COMMISSIONER OF CUSTOMS (APPEALS), KANDLA
7th Floor, Mrudul Tower, Behind Times of India, Ashram Road, Ahmedabad - 380 009."

3. Appeal shall be filed within sixty days from the date of communication of this order.

4. Appeal should be accompanied by a fee of Rs. 2/- under Court Fee Act it must accompanied by -

   (i) A copy of the appeal, and

   (ii) This order or any other copy of this order, which must bear a Court Fee Stamp of Rs. 2/- (Rupees Two only) as prescribed under Schedule - I, Item 6 of the Court Fees Act, 1870.

5. Payment of duty / interest / fine / penalty etc. should be attached with the appeal memo.

While submitting the appeal, the Customs (Appeals) Rules, 1962 and other provisions of the Customs Act, 1962 should be adhered to in all respects.

7. An appeal against this order shall lie before the Tribunal on payment of 7.5% of the duty demanded where duty or duty and penalty are in dispute, or penalty, where penalty alone is in dispute.
BRIEF FACTS OF THE CASE:

Mrs. Lunat Mumtaz holding British Passport No. 466327729 (hereinafter referred to as the 'transferee') having address at Post Bardoli, Vahodwad District, Surat, Gujarat arrived in India from London, U.K. on 03.09.2019. On 11.11.2019, the transferee submitted Transfer of Residence, Baggage Declaration List under Section 77 of the Customs Act, 1962 for clearance of her unaccompanied baggage declared as 'Old clothes and Personal Effects' valued at Rs. 1.80,300/-, as declared by herself. The said baggage found stuffed in container no.CMAU5157960 under Bill of Lading No. LPL0906377 dated 04.09.2019 and the same was transhipped to A.V. Joshi CFS, Gandhidham.

1.2 The transferee requested for availing the benefit of duty free clearance of goods declared as 'personal effects and used house hold cargo' under Transfer of Residence/Baggage Rule, 2016 on notarized undertaking dated 11.11.2019 on account of settlement in India along with her family members at her above mentioned native place. The transferee executed an authority in the name of Mr. Valji Chetandas Sadhu, who performed the actions on behalf of the transferee during the process of examination.

1.3 Also, Section 77 of the Customs Act, 1962 stipulates that the owner of any baggage shall, for the purpose of clearing it, make a declaration of its contents to the proper officer. Also, Section 79 of the Customs Act, 1962 states that, Bona fide baggage is exempted from duty subject to fulfillment of condition mentioned there under. Notification No. 30/2016-Customs (N.T.) dated 01.03.2016 as amended is relevant in respect of Transfer of Residence.

1.4 The terms and conditions for claiming benefits under transfer of residence have been laid down under Rule 6 of the Baggage Rules, 2016 as below:

(a) Minimum stay of two years abroad, immediately preceding the date of his arrival on transfer of residence
(b) Total stay in India on short visit during the preceding two years should not exceed six months limit
(c) Passenger has not availed this concession in the preceding three years.

1.5 In the present case, the transferee is Overseas Citizen of India and Holding British Passport No. 466327729 and has sought TR benefit under Rule 6 of the Baggage Rule, 2016, which provides:

"Any person returning to India after having stayed abroad for minimum two years immediately preceding the date of arrival in India, will claim concessional rate of duty as under:
1. Personal and House hold articles other than those listed at annexure-I or Annexure-II but including articles mentioned in Annexure-III up to an aggregate value of five lakh rupees."

1.6 The transferee has stayed abroad for more than 2 years, immediately preceding the date of her arrival (03.09.2019) on Transfer of Residence, however, her total stay in India during the two preceding years is more than six months.
1.7 The Assistant Commissioner (DP), Customs House, Kandla ordered for 100% examination of the goods. Thereafter, 100% examination was conducted by the officers of Dock Preventive, Custom House, Kandla on 11.11.2019. During the examination, it was noticed that there were many small-small packages, also packages were having name & address. Thus, it appeared that the bags contained the items which could be meant for delivery to different persons. Further, from the examination of baggages it appeared that some goods are in large numbers, which further confirms that they are meant for delivery to different persons. Hence the import claimed to be under “Transfer of Residence” appeared to be other than bona fide TR and the transferee is not eligible for the TR benefit. During examination no prohibited or restricted items were found.

1.8 It appeared that the value of imported goods was more than declared and there is gross undervaluation. To ascertain the value of goods, Shri Anwar Y. Kukad, Government Approved Valuer (Reg. Cat-VII/19/2013-14), Adipur, Kutch was called. After inspection of the said goods, the said govt. approved valuer valued the said goods Rs. 2,45,000/- (Rupees Two Lakh Forty Five Thousand only) as fair value vide their certificate Ref No. AYK:VAL:0857:2019 dated 11.11.2019. The said value was not contested by the transferee through her authorized representative.

2. PERSONAL HEARING & DEFENCE REPLY:

2.1 The transferee submitted her undertaking dated 11.11.2019 to the Assistant Commissioner (DP), CH, Kandla, stating that she agrees to bear sole responsibility for settlement of all issues, matters, errors or penalties which shall arise; that he agrees to indemnify the department for all the liability as a result of the enquiry; that she agrees to pay all the Customs Duty/fine/penalty arising from the legal formalities under the Customs Act, 1962 and Rules/Regulations and that she does not want any Show Cause Notice and Personal Hearing in the matter for early disposal and release of goods.

3. DISCUSSION & FINDINGS:

3.1 I have carefully gone through the entire case records i.e. Transfer of Residence form, Baggage Declaration List, Value declared by the transferee and fair valuation given by the Government Approved Valuer and other relevant material available on records. The transferee has stayed abroad for more than 2 years, immediately preceding the date of her arrival (03.09.2019) on Transfer of Residence, however, her total stay in India during the two preceding years is more than six months. Thus, in terms of Rule 6 of the Baggage Rules, 2016, she is not eligible for the benefit of TR.

3.2 The other issue to be decided in the instant case is whether the said cargo arrived in Container No. CMAU5157960 shipped vide Bill of Lading No. LPL0906377 dated 04.09.2019 of the transferee can be considered as bona fide baggage under Baggage Rules, 2016 and given the benefit of TR Rules.

3.3 I find that the baggages were examined in the presence of authorized representative of the transferee. I also find that no restricted/prohibited goods were found from the said baggages. Further, it is noticed that the value declared by the transferee in respect of the cargo in question i.e.
Rs.1,80,300/- is lower than the fair value determined by the Govt. Approved Valuer amounting to Rs. 2,45,000/-. 

3.4 Further, Para 2.26 of the Foreign Trade Policy (2015-20) stipulates that Bona fide household goods and personal effects may be imported as part of passenger baggage as per limits, terms and conditions thereof notified in Baggage Rules by the Ministry of Finance.

3.5 In view of the discussions in foregoing paras, I find that for Bona fide Baggage items, as it is observed that the subject baggage consisted of many small- small packages which apparently may belong to several persons other than the transferee. Further, the baggages contain some goods which are in large numbers, which further confirms that they are meant for delivery to different persons. Further, during examination of the baggages, it appeared that most of the baggages were having name and address of different persons which confirms that these are for delivery to them. Therefore, I find that the said baggage cannot be construed as bona fide personal unaccompanied baggage under the Baggage Rules, 2016 and Section 79 of the Customs Act, 1962. Besides, in terms of CBEC Circular No. 35/2007-Customs dated 28.09.2007, single passenger arriving India, bringing goods for several persons cannot be considered as bona fide baggage and all cases of import of unaccompanied baggage other than in the nature of “bona fide baggages” have to be adjudicated for levy of fines/penalties for violation of Foreign Trade Policy. I also find that the aforementioned circular is squarely applicable to the instant case. The relevant portion of the circular is reproduced below for ready reference.

"Kind attention is invited to the Minutes of the Chief Commissioners’ Conference held in Bangalore in December, 2006, wherein the issue of misuse of the facility of unaccompanied baggage was discussed (Item No.7-iii). It is reported that a single passenger arriving into India brings goods said to be belonging to several other persons as his unaccompanied baggage and that clearance of all such goods was being permitted at some of the airports/Customs station without invoking any penal provisions. Colloquially this is referred to as “door-to-door delivery” traffic. It was clarified during the meeting that only ‘bona fide baggage’ of that passenger is allowed for import either along with the passenger or as his unaccompanied baggage. It was decided that the filed formations would be alerted about this misuse.

2. It is, therefore, reiterated that all the provisions of Customs Act, 1962 and Baggage Rules, 1998 are applicable to unaccompanied baggage as they are applicable to baggage (accompanied), except the free allowance which is not available for unaccompanied baggage. Hence, it may be ensured by the officers attending to the clearance of the unaccompanied baggage at all customs stations that “bona fide” nature of the baggage is established before allowing clearance. The exceptions relating to various restrictions as provided in Rule 3 (f) of Foreign Trade (Exemption from application of Rules in certain cases) Order, 1993 in respect of baggage, specified goods including consumer electronic items etc., are part of the facilitation measures available to passenger in respect of his personal effects and hence, the same cannot be allowed to be used as means to circumvent the legal provisions applicable to normal imports.

All cases of import of unaccompanied baggage other than in the nature of “bona fide” baggages have to be adjudicated for levy of fines / penalties for violation of the Foreign Trade Policy.”
3.6 I find that the transferee has declared the value of the goods container in her unaccompanied baggage at Rs. 1,80,300/-, whereas the value of the said goods were ascertained by the Government Approved Valuer at Rs. 2,45,000/-. Thus, I find that the value has been mis-declared by the transferee. Therefore, the declared value is liable to be rejected in terms of Rule 12 of the Customs Valuation (Determination of Value of Imported Goods) Rules, 2007 read with Section 14 of the Customs Act, 1962. Further, I find that actual value of the goods covered under the subject TR has been ascertained through government approved valuer and the same has not been contested by the transferee. Instead the transferee has submitted that she would discharge the liability of applicable duty on the subject goods. Therefore, I hold that the values ascertained by the government valuer, as discussed above, in respect of the baggage items, as true, correct and fair value.

3.7 In view of discussion as stated in above paras, I find that for the act of contravention of various provisions by the transferee as discussed above, the benefit of clearance of baggage free of duty cannot be allowed under Baggage Rule, 2016. Accordingly, the Duty has to be calculated without granting exemption contained in Baggage rules, 2016. Accordingly, the Duty on subject goods comes to:-

<table>
<thead>
<tr>
<th>SN</th>
<th>Name of items</th>
<th>Rate of duty</th>
<th>Value (in Rs.)</th>
<th>BCD (in Rs.)</th>
<th>Social Welfare Cess (in Rs.)</th>
<th>Total (in Rs.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Personal Effects &amp; Household goods</td>
<td>35%</td>
<td>2,45,000/-</td>
<td>85,750/-</td>
<td>8,575/-</td>
<td>94,325/-</td>
</tr>
</tbody>
</table>

3.8 In view of the duty calculation tabulated hereinabove, I find that the transferee is liable to pay Customs duty to the tune of Rs. 94,325/- on the assessed value of the goods ascertained by the Government Approved Valuer (i.e. Rs. 2,45,000/-).

3.9 I find that the miscellaneous baggage items i.e. personal effects and household goods covered under the subject TR have been mis-declared in respect of value and thus are liable to confiscation under Section 111(m) of the Customs Act, 1962. In view of the facts and circumstances, I find it appropriate to grant an option to redeem the miscellaneous baggage items on payment of appropriate redemption fine as provided under Section 125 of the Customs Act, 1962.

3.10 I find that miscellaneous household goods brought by the transferee are varied in nature such as “old and used clothes”, “personal effects”, “old and used household items” etc. I also find that the quantity of some of the goods of a particular category is in such a quantity that it may be meant for different persons and also the goods are having name and address of different recipients. Also the value of the goods declared by the transferee i.e. Rs. 1,80,300/- is lower than the fair value determined by the Government approved valuer i.e. Rs. 2,45,000/-. Yet, I also take into account that the value of these old and used personal items may be taken differently by different individuals. However, fact is that the value declared by the transferee is much
lower than the fair value ascertained by the experienced Government approved valuer. Thus the said goods became liable for confiscation under Section 111(m) of the Customs Act, 1962 and therefore, the transferee is also liable for penalty under Section 112(b) of the Customs Act, 1962.

4. In view of above, I pass the following order:-

**ORDER**

(i) I hereby reject the Transfer of Residence Claim as bona fide TR/Baggage under Baggage Rules, 2016 and declared value of the unaccompanied baggage by the transferee under Rule 12 of the Customs Valuation (Determination of value of imported goods) Rules, 2007. I order to re-determine total value of Rs.2,45,000/- (Rupees Two Lakh forty Five Thousand Only), as ascertained by the Government Approved Valuer to be correct and fair value for calculation of Custom duty of baggage under Rule 3 of the Customs Valuation (Determination of value of imported goods) Rules, 2007 read with Section 14 of the Customs Act, 1962;

(ii) I confirm the demand of Customs Duty of Rs. 94,325/- (Rs. 85,750/- as BCD and Rs. 8,575/- as Social Welfare Cess) as calculated in para 3.7 above on re-determined value of Rs. 2,45,000/- as ascertained by the Government Approved Valuer.

(iii) I order to confiscate the miscellaneous baggage items i.e. personal effects and household goods covered under the subject TR liable to confiscation under section 111(m) of the Customs Act, 1962. However, in lieu of confiscation, I grant an option to redeem baggage items on payment of redemption fine of Rs. 25,000/- under section 125 of the Customs Act, 1962;

(iv) I impose a penalty of Rs.13,000/-, upon M/s. Lunat Mumtaz under Section 112(b) of the Customs Act, 1962;

(Signed) Assistant Commissioner
Custom House, Kandla

To,
Mr. Lunat Mumtaz,
Post Bardoli,
Vahodwad Distt., Surat,
Gujarat,

Copy to:-
1) The Deputy/Asst. Commissioner (RRA), Custom House, Kandla.
2) The Deputy/Asst. Commissioner (Recovery), Custom House, Kandla.
3) The Superintendent (EDI Section) for uploading on the website.
4) Guard file.

Dated: 11.11.2019

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